## S. 3010

#### IN THE SENATE OF THE UNITED STATES

March 2, 1966

Mr. Magnuson introduced the following bill; which was read twice and referred to the Committee on Government Operations

### A BILL

To establish a Department of Transportation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Department of Trans-
- 4 portation Act."

#### 5 DECLARATION OF PURPOSE

- 6 SEC. 2. The Congress hereby declares that the general
- 7 welfare, the economic growth and stability of the Nation
- 8 and its security require the development and implementation
- 9 of national transportation policies and programs conducive
- 10 to the provision of fast, safe, efficient, and convenient trans-
- 11 portation at the lowest cost consistent therewith and with

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- 1 other national objectives, including the efficient utilization
- 2 and conservation of the Nation's resources.
- 3 The Congress therefore finds that the establishment of
- 4 a Department of Transportation is necessary in the public
- 5 interest and to assure the coordinated, effective administra-
- 6 tion of the transportation programs of the Federal Gov-
- 7 ernment; to facilitate the development and improvement of
- 8 coordinated transportation service, to be provided by private
- 9 enterprise to the maximum extent feasible; to encourage co-
- 10 operation of Federal, State, and local governments, carriers,
- 11 labor, and other interested parties toward the achievement
- 12 of national transportation objectives; to stimulate technologi-
- 13 cal advances in transportation; to provide general leadership
- 14 in the identification and solution of transportation problems;
- 15 and to develop and recommend national transportation
- 16 policies and programs to accomplish these objectives with
- 17 full and appropriate consideration of the needs of the pub-
- 18 lic, users, carriers, industry, labor, and the national defense.

#### 19 ESTABLISHMENT OF DEPARTMENT

- SEC. 3. (a) There is hereby established at the seat of
- 21 government an executive department to be known as the
- 22 Department of Transportation (hereinafter referred to as the
- 23 "Department"). There shall be at the head of the Depart-
- 24 ment a Secretary of Transportation (hereinafter referred to

- 1 as the "Secretary"), who shall be appointed by the Presi-
- 2 dent, by and with the advice and consent of the Senate.
- 3 (b) There shall be in the Department an Under Secre-
- 4 tary, who shall be appointed by the President, by and with
- 5 the advice and consent of the Senate. The Under Secretary
- 6 (or, during the absence or disability of the Under Secretary,
- 7 or in the event of a vacancy in the office of Under Secretary,
- 8 an Assistant Secretary determined according to such order
- 9 as the Secretary shall prescribe) shall act for, and exercise
- 10 the powers of the Secretary, during the absence or disability
- 11 of the Secretary or in the event of a vacancy in the office of
- 12 Secretary. The Under Secretary shall perform such func-
- 13 tions, powers, and duties as the Secretary shall prescribe
- 14 from time to time.
- 15 (c) There shall be in the Department four Assistant
- 16 Secretaries and a General Counsel, who shall be appointed
- 17 by the President, by and with the advice and consent of the
- 18 Senate, and who shall perform such functions, powers, and
- 19 duties as the Secretary shall prescribe from time to time.
- 20 (d) There shall be in the Department an Assistant Sec-
- 21 retary for Administration, who shall be appointed, with the
- 22 approval of the President, by the Secretary under the classi-
- 23 fied civil service who shall perform such functions, powers,
- 24 and duties as the Secretary shall prescribe from time to time.

#### 4 1 GENERAL PROVISIONS $\mathbf{2}$ SEC. 4. (a) The Secretary in carrying out the pur-3 poses of this Act shall, among his responsibilities, exercise 4 leadership under the direction of the President in transpor-5 tation matters, including those affecting the national defense and those involving national or regional emergencies; de-6 7 velop national transportation policies and programs, and 8 make recommendations for their implementation; promote 9 and undertake development, collection, and dissemination of 10 technological, statistical, economic and other information 11 relevant to domestic and international transportation; and 12promote and undertake research and development in and 13 among all modes of transportation and types of transportation 14 services and facilities. 15 (b) In exercising the functions, powers, and duties herein conferred on and transferred to the Secretary, the 16 Secretary shall give full consideration to the need for opera-17 18 tional continuity of the functions transferred, to the need for 19 effectiveness and safety in transportation systems, and to 20 the needs of the national defense. 21 (c) As necessary, and when not otherwise available, 22the Secretary is authorized to provide for, construct, or main-23 tain the following for employees and their dependents sta-

25 (1) Emergency medical services and supplies;

tioned at remote localities:

24

L (	(2)	Food	and	other	subsistence	supplies:

2 (3) Messing facilities;

7

- 3 (4) Motion picture equipment and film for recrea-4 tion and training;
- 5 (5) Reimbursement for food, clothing, medicine, 6 and other supplies furnished by such employees in emergencies for the temporary relief of distressed persons; 8 and
- 9 (6) Living and working quarters and facilities.
- 10 The furnishing of medical treatment under paragraph (1)
- 11 and the furnishing of services and supplies under para-
- 12graphs (2) and (3) of this subsection shall be at prices
- 13 reflecting reasonable value as determined by the Secretary,
- 14 and the proceeds therefrom shall be credited to the appro-
- 15 priation from which the expenditure was made.
- 16 (d) The Secretary is authorized to accept, hold, admin-
- 17 ister, and utilize gifts and bequests of property, both real and
- personal, for the purpose of aiding or acilitating the work of 18
- 19 the Department of Transportation. Gifts and bequests of
- 20money and the proceeds from sales of other property re-
- 21ceived as gifts or bequests shall be deposited in the Treasury
- 22in a separate fund and shall be disbursed upon order of the
- 23Secretary of Transportation. Property accepted pursuant to
- 24this provision, and the proceeds thereof, shall be used as

- 1 nearly as possible in accordance with the terms of the gift or
- 2 hequest.
- 3 (e) For the purpose of Federal income, estate, and gift
- 4 taxes, property accepted under section 4(d) of this Act
- 5 shall be considered as a gift or bequest to or for use of the
- 6 United States.
- 7 (f) Upon the request of the Secretary, the Secretary of
- 8 the Treasury may invest and reinvest in securities of the
- 9 United States or in securities guaranteed as to principal and
- 10 interest by the United States any moneys contained in the
- 11 fund authorized herein. Income accruing from such secu-
- 12 rities, and from any other property pursuant to section 4 (d)
- of this Act, shall be deposited to the credit of the fund author-
- 14 ized herein, and shall be disbursed upon order of the Secre-
- 15 tary of Transportation.
- 16 (g) The Secretary is authorized, upon the written re-
- 17 quest of any person, firm, or corporation, to make special
- 18 statistical studies relating to foreign and domestic transporta-
- 19 tion, and other matters falling within the province of the De-
- 20 partment of Transportation, to prepare from its records
- 21 special statistical compilations, and to furnish transcripts of
- 22 its studies, tables, and other records upon the payment of
- 23 the actual cost of such work by the person, firm, or corpora-
- 24 tion requesting it.
- 25 (h) All moneys received by the Department of Trans-

- 1 portation in payment of the cost of work under section 4 (g)
- 2 of this Act shall be deposited in a special account to be
- 3 administered under the direction of the Secretary of Trans-
- 4 portation. These moneys may be used, in the discretion
- 5 of the Secretary of Transportation, and notwithstanding
- 6 any other provisions of law, for the ordinary expenses inci-
- 7 dental to the work and/or to secure in connection there-
- 8 with the special services of persons who are neither officers
- 9 nor employees of the United States.
- 10 (i) The Secretary is authorized to appoint such ad-
- 11 visory committees as shall be appropriate for the purpose
- 12 of consultation with and advice to the Department in per-
- 13 formance of its functions. Members of such committees
- shall be entitled to per diem and travel expenses as author-
- 15 ized by the Administrative Expenses Act of 1946 (60
- 16 Stat. 808), for all persons employed intermittently as con-
- 17 sultants or experts receiving compensation on a per diem
- 18 basis.
- (j) Orders and actions of the Secretary or the National
- 20 Transportation Safety Board in the exercise of functions,
- 21 powers, and duties transferred under this Act shall be sub-
- ject to judicial review to the same extent and in the same
- manner as if such orders and actions had been by the agency
- originally exercising such functions, powers, and duties.

- 1 (k) In the exercise of the functions, powers, and duties
- 2 transferred under this Act, the Secretary is authorized the
- 3 same authority as vested in the agency originally exercising
- 4 such functions, powers, and duties, and his actions in exer-
- 5 cising such functions, powers, and duties shall have the same
- 6 force and effect as when exercised by such agency.
- 7 (1) (1) Nothing in this Act or other law shall pre-
- 8 clude appointment, detail, or assignment of a member on
- 9 active duty of the Coast Guard to any position in the De-
- 10 partment, other than Secretary, Under Secretary, and Assist-
- 11 ant Secretary for Administration.
- 12 (2) Nothing in this Act or other law shall preclude
- 13 appointment of a retired member of the Coast Guard to
- 14 any position in the Department.
- 15 (3) The provisions of section 9 (e) (1) shall apply to
- 16 persons appointed, detailed, or assigned under authority of
- 17 this subsection.
- 18 NATIONAL TRANSPORTATION SAFETY BOARD
- 19 Sec. 5. (a) There is hereby established within the De-
- 20 partment a National Transportation Safety Board. The
- 21 Board shall exercise the functions, powers, and duties trans-
- 22 ferred to the Secretary by sections 6 and 8 of this Act with
- 23 regard to (1) determining the cause or probable cause of
- 24 transportation accidents, and shall report the facts, condi-
- 25 tions, and circumstances relating to such accidents; and (2)

- 1 the review on appeal of the suspension, amendment, modifi-
- 2 cation, revocation, or denial of any certificate or license issued
- 3 by the Secretary. In exercising these functions, powers, and
- 4 duties, the Board shall be independent of the Secretary and
- 5 the operating units of the Department.
- 6 (b) The Board shall consist of five members to be ap-
- 7 pointed by the President, by and with the advice and consent
- 8 of the Senate, and who shall continue in office as designated
- 9 by the President at time of nomination through the last day
- 10 of the first, second, third, fourth, and fifth full calendar years,
- 11 respectively, following the year of enactment of this Act.
- 12 Their successors shall be appointed for terms of five years,
- 13 in the same manner as the members originally appointed
- 14 under this Act. Members of the Board shall be appointed
- 15 with due regard to their fitness for the efficient dispatch of
- 16 the functions, powers, and duties vested in and imposed
- 17 upon the Board. Members of the Board may be removed
- 18 by the President for inefficiency, neglect of duty, or mal-
- 19 feasance in office.
- 20 (c) Any person appointed to fill a vacancy occurring
- 21 prior to the expiration of a term for which his predecessor
- 22 was appointed shall serve only for the remainder of such
- 23 term. Upon the expiration of his term of office, except in
- 24 the case of a member removed for cause under section 5 (b),

- 1 a member shall continue to serve until his successor is ap-
- 2 pointed and shall have qualified.
- 3 (d) The President shall designate from time to time
- 4 one of the members of the Board as Chairman and one of
- 5 the members as Vice Chairman, who shall act as Chairman
- 6 in the absence or incapacity of the Chairman, or in the event
- 7 of a vacancy in the office of the Chairman. The Chairman
- 8 shall be the chief executive and administrative officer of the
- 9 Board and shall exercise the responsibility of the Board with
- 10 respect to (1) the appointment and supervision of personnel
- 11 employed by the Board; (2) the distribution of business
- 12 among the Board's personnel; and (3) the use and expendi-
- 13 ture of funds. In executing and administering the functions
- 14 of the Board on its behalf, the Chairman shall be governed
- 15 by the general policies of the Board and by its decisions,
- 16 findings, and determinations. Three of the members shall
- 17 constitute a quorum of the Board.
- 18 (e) The Chairman of the Board shall be compensated
- 19 at the rate provided for at level V of the Federal Executive
- 20 Salary Act of 1964 (78 Stat. 416), as provided in section
- 21 10 (d) (4) of this Act. Members of the Board shall be
- 22 compensated at the rate now or hereafter established for
- 23 grade 18 of the General Schedule of the Classification Act
- 24 of 1949 (63 Stat. 954).
- 25 (f) The Board is authorized to establish such rules, reg-

- 1 ulations, and procedures as are necessary to the exercise of
- 2 its functions.
- 3 (g) The Board, any member thereof, or any hearing
- 4 examiner assigned to the Board shall have the same powers
- 5 as are vested in the Secretary to hold hearings, sign and
- 6 issue subpenas, administer oaths, examine witnesses, and
- 7 receive evidence at any place in the United States it may
- 8 designate.
- 9 (h) Subject to the proviso in section 701 (g) of the
- 10 Federal Aviation Act of 1958 (72 Stat. 731), the Board
- 11 may delegate to any officer or official of the Board or, with
- 12 the approval of the Secretary, to any officer or official of the
- 13 Department such of its functions as it may deem appropriate.
- 14 (i) The Board is further authorized to make such
- 15 recommendations concerning transportation safety to the Sec-
- 16 retary as it may deem appropriate, including recommenda-
- 17 tions for the conduct of special safety studies on matters
- 18 pertaining to safety in transportation and the prevention of
- 19 accidents, the initiation of accident investigations, and rules,
- 20 regulations, and procedures for the conduct of accident
- 21 investigations.
- (j) Subject to the civil service and classification laws,
- 23 the Board is authorized to select, appoint, employ, and fix
- 24 compensation of such officers and employees, including attor-

- 1 neys, as shall be necessary to carry out its powers and duties
- 2 under this Act.
- 3 (k) The Secretary shall provide to the Board financial
- 4 and administrative services, the cost of which shall be paid
- 5 in advance, or by reimbursement, from funds of the Board.
- 6 TRANSFERS TO DEPARTMENT
- 7 SEC. 6. (a) There are hereby transferred to and vested
- 8 in the Secretary all functions, powers, and duties of the
- 9 Secretary of Commerce and other officers and offices of the
- 10 Department of Commerce under title 23, United States
- 11 Code, relating to highways; the Federal Aid Highway Act
- 12 of 1962 (76 Stat. 1145), relating to engineering and plan-
- 13 ning surveys concerning highway construction programs in
- 14 Alaska; the Act of July 14, 1960 (74 Stat. 526), relating
- 15 to the National Driver Register Service; the Federal Aid
- 16 Highway Act of 1954 (68 Stat. 70), relating to the Great
- 17 River Road; the Highway Revenue Act of 1956 (70 Stat.
- 18 387), relating to the highway trust fund; the Highway
- 19 Beautification Act of 1965 (79 Stat. 1028); the Alaska
- 20 Omnibus Act (73 Stat. 141), relating to transfers of lands,
- <sup>21</sup> buildings, fixtures, and other property used in connection
- 22 with Bureau of Public Roads activities in Alaska; Senate
- 23 Joint Resolution 81 (79 Stat. 578), relating to reports of
- <sup>24</sup> highway needs to Congress; section 525 (c) of the General
- <sup>25</sup> Bridge Act of 1946 (60 Stat. 847), relating to the location

- 1 of and plans for interstate bridges; the Act of July 26, 1956
- 2 (70 Stat. 669), relating to the Muscatine Bridge Commis-
- 3 sion; the Act of December 21, 1944 (58 Stat. 846), relating
- 4 to the City of Clinton Bridge Commission; the Act of
- 5 April 12, 1941 (55 Stat. 140), relating to the White
- 6 County Bridge Commission; the Act of April 27, 1962
- 7 (76 Stat. 59), relating to the annual audit of bridge com-
- 8 missions; the Act of September 30, 1965, relating to high-
- 9 speed ground transportation (79 Stat. 893); the Urban
- 10 Mass Transportation Act of 1964 (78 Stat. 302); the Act
- 11 of September 7, 1957 (71 Stat. 629), and section 410 of
- 12 the Federal Aviation Act of 1958 (72 Stat. 769), relating
- 13 to guarantee of loans for the purchase of aircraft and air-
- 14 craft equipment; title XIII, War Risk Insurance, of the
- 15 Federal Aviation Act of 1958 (72 Stat. 800); the Great
- 16 Lakes Pilotage Act of 1960 (74 Stat. 259); the Merchant
- 17 Marine Act, 1920 (41 Stat. 988); the Merchant Marine
- 18 Act, 1928 (45 Stat. 689); the Merchant Marine Act, 1936
- 19 (49 Stat. 1985); the Shipping Act, 1916 (39 Stat. 728);
- 20 the Merchant Ship Sales Act of 1946 (60 Stat. 41); the
- 21 Maritime Academy Act of 1958 (72 Stat. 622); the Act
- 22 of June 12, 1940 (54 Stat. 346), relating to assistance to
- 23 maritime schools; the Act of August 30. 1964 (78 Stat.
- 24 614), relating to the fishing fleet; the Act of September 14,

- 1 1961 (75 Stat. 514), relating to appointments to the Mer-
- 2 chant Marine Academy; the Act of June 13, 1957 (71
- 3 Stat. 73), to the extent it relates to operating-differential
- 4 subsidies; the Act of June 12, 1951 (65 Stat. 59), relating
- 5 to vessel operations revolving fund; the Act of July 24,
- 6 1956 (70 Stat. 605), relating to the grant of medals and
- 7 decorations for service in the United States merchant ma-
- 8 rine; the Act of August 9, 1954 (68 Stat. 675), relating
- 9 to emergency foreign merchant vessel acquisition and oper-
- 10 ation; Reorganization Plan Numbered 21 of 1950 (64 Stat.
- 11 1273); Reorganization Plan Numbered 7 of 1961 (75 Stat.
- 12 840); Reorganization Plan Numbered 7 of 1949 (63 Stat.
- 13 1070); and the Act of August 1, 1947 (61 Stat. 715), to
- 14 the extent that it authorizes scientific and professional posi-
- tions which relate primarily to functions transferred by this
- 16 subsection.
- (b) (1) The Coast Guard is hereby transferred to the
- 18 Department, and there are hereby transferred to and vested
- in the Secretary all functions, powers, and duties, relating
- 20 to the Coast Guard, of the Secretary of the Treasury and of
- 21 other officers and offices of the Department of the Treasury.
- (2) Notwithstanding the transfer of the Coast Guard
- 23 to the Department and the transfer to the Secretary of the
- <sup>24</sup> functions, powers, and duties, relating to the Coast Guard,
- of the Secretary of the Treasury and of other officers and

- 1 offices of the Department of the Treasury, effected by the pro-
- 2 visions of subparagraph (1) of this subsection, the Coast
- 3 Guard, together with the functions, powers, and duties relat-
- 4 ing thereto, shall operate as a part of the Navy, subject to the
- 5 orders of the Secretary of the Navy, in time or war or when
- 6 the President shall so direct, as provided in title 14, United
- 7 States Code, section 3.
- 8 (3) Notwithstanding any other provision of this Act,
- 9 the functions, powers, and duties of the General Counsel of
- 10 the Department of the Treasury set out in the Uniform Code
- 11 of Military Justice (10 United States Code, section 801, et
- 12 seq.) are hereby transferred to and vested in the General
- 13 Counsel of the Department.
- 14 (c) There are hereby transferred to and vested in the
- 15 Secretary all functions, powers, and duties of the Federal
- 16 Aviation Agency, and of the Administrator and other officers
- 17 and offices thereof.
- 18 (d) There are hereby transferred to and vested in the
- 19 Secretary all functions, powers, and duties of the Civil Aero-
- 20 nautics Board, and of the Chairman, members, officers, and
- 21 offices thereof under titles VI (72 Stat. 776) and VII (72
- 22 Stat. 781) of the Federal Aviation Act of 1958.
- (e) There are hereby transferred to and vested in the
- 24 Secretary all functions, powers, and duties of the Interstate
- 25 Commerce Commission under the Act of March 2, 1893 (27

- 1 Stat. 531), as amended by the Act of August 14, 1957 (71
- 2 Stat. 352), the Act of March 2, 1903 (32 Stat. 943), as
- 3 amended by the Act of April 11, 1958 (72 Stat. 86), and
- 4 the Act of April 14, 1910 (36 Stat. 298), as amended by
- 5 the Act of August 14, 1957 (71 Stat. 352), relating to
- 6 safety appliances; the Act of May 30, 1908 (35 Stat. 476),
- 7 relating to ash pans; the Act of February 17, 1911 (36 Stat.
- 8 913), the Act of March 4, 1915 (38 Stat. 1192), the Act
- 9 of June 26, 1918 (40 Stat. 616), the Act of June 7, 1924
- 10 (43 Stat. 659), the Act of June 27, 1930 (46 Stat. 822),
- 11 and the Act of April 22, 1940 (54 Stat. 148), the Act of
- 12 May 27, 1947 (61 Stat. 120), the Act of June 25, 1948
- 13 (62 Stat. 909), the Act of October 28, 1949 (63 Stat.
- 14 972), the Act of August 14, 1957 (71 Stat. 352), relating
- 15 to boiler inspection; Reorganization Plan Numbered 3 of
- 16 1965 (79 Stat. 1320), relating to locomotive inspection;
- 17 the resolution of June 30, 1906 (34 Stat. 838), relating to
- 18 block signals; the Act of May 27, 1908 (35 Stat. 325), the
- 19 Act of March 4, 1909 (35 Stat. 965), relating to investiga-
- 20 tion and testing of appliances and inspection of mail cars;
- 21 the Act of May 6, 1910 (36 Stat. 350), the Act of Septem-
- 22 ber 13, 1960 (74 Stat. 903), relating to accident reports;
- 23 the Act of March 4, 1907 (34 Stat. 1415), the Act of
- 24 May 4, 1916 (39 Stat. 61), the Act of June 25 1948 (62
- 25 Stat. 909), the Act of August 14, 1957 (71 Stat. 352),

- 1 relating to hours of service of employees; the Act of Feb-
- 2 ruary 23, 1905 (33 Stat. 743), the Act of June 13, 1957
- 3 (71 Stat. 69), relating to awards; title 18, United States
- 4 Code, sections 831-835, relating to explosives and other dan-
- 5 gerous articles; the Act of March 19, 1918 (40 Stat. 450),
- 6 the Act of March 4, 1921 (41 Stat. 1446), and the Act of
- 7 March 3, 1923 (42 Stat. 1434), as amended by the Act of
- 8 June 24, 1948 (62 Stat. 646), relating to the Standard
- 9 Time Act; and the following sections of the Interstate Com-
- 10 merce Act (24 Stat. 379); sections 1 (10), 1 (11), 1 (12),
- 11 1 (13), 1 (14) (a) (but not including establishment of the
- 12 compensation to be paid for the use of any locomotive, car,
- or other vehicle not owned by the carrier using it), 1 (15),
- 14 1 (16), 1 (17), 6 (8), the final sentence of 15 (4), 15 (10),
- 15 and 420, relating to car service; section 25, relating to
- 16 safety appliances, methods and systems; section 226, relat-
- 17 ing to investigation of motor vehicle sizes and weights; sec-
- 18 tion 1 (21) except to the extent that it relates to the exten-
- 19 sion of line or lines of common carriers; section 204 (a) (1)
- 20 and (2) to the extent that they relate to qualifications and
- 21 maximum hours of service of employees and safety of opera-
- 22 tion and equipment; and section 204(a) (3), (3a), and
- 23 (5), relating to safety.
- Nothing in this subsection shall diminish the functions,

- 1 powers, and duties of the Interstate Commerce Commission
- 2 under sections 1 (6), 206, 207, 209, 210a, 212, and 216 of
- 3 the Interstate Commerce Act or under any other section of
- 4 that Act not specifically referred to in the first paragraph of
- 5 this subsection.
- 6 (f) There are hereby transferred to and vested in the
- 7 Secretary all functions, powers, and duties of the Secretary
- 8 of the Army and other officers and offices of the Department
- 9 of the Army under section 7 of the River and Harbor Act
- 10 of March 4, 1915 (38 Stat. 1053), and the Act of April 22,
- 11 1940 (54 Stat. 150), relating to water vessel anchorages;
- 12 section 5 of the Act of August 18, 1894 (28 Stat. 362),
- 13 relating to drawbridge operating regulations; the Act of
- 14 June 21, 1940 (54 Stat. 497), relating to obstructive
- bridges; section 4 of the Act of March 23, 1906 (34 Stat.
- 16 85), section 503 of the General Bridge Act (60 Stat. 847),
- 17 section 17 of the Act of June 10, 1930 (46 Stat. 552), the
- 18 Act of June 27, 1930 (46 Stat. 821), and the Act of August
- 19 21, 1935 (49 Stat. 670), relating to the reasonableness of
- 20 tolls; the Oil Pollution Act of 1961 (75 Stat. 402), relating
- 21 to the detection of oil pollution and enforcement of measures
- 22 against same; and section 9 of the Act of March 3, 1899 (30
- 23 Stat. 1151), the Act of March 23, 1906 (34 Stat. 84), and
- 24 the General Bridge Act (60 Stat. 847), insofar as they relate

- 1 to the location and clearances of bridges in the navigable
- 2 waters of the United States.

#### 3 TRANSPORTATION INVESTMENT STANDARDS

4 SEC. 7. (a) The Secretary shall develop and from time 5 to time in the light of experience revise standards and criteria 6 consistent with national transportation policies, for the formulation and economic evaluation of all proposals for the invest-8 ment of Federal funds in transportation facilities or equip-9 ment, except such proposals as are concerned with (1) the 10 acquisition of transportation facilities or equipment by Fed-11 eral agencies in providing transportation services for their own use; (2) an interoceanic nal located outside the contigu-12ous United States; (3) defense features included at the 13 14 direction of the Department of Defense in the design and con-15 struction of civil air, sea, and land transportation; or (4) 16 programs of foreign assistance. The standards and criteria 17 for economic evaluation of the transportation features of 18 multipurpose water resource projects shall be developed by 19 the Secretary after consultation with the Water Resources 20Council, and shall be compatible with the standards and criteria for economic evaluation applicable to nontransporta-2122tion features of such projects. The standards and criteria 23developed or revised pursuant to this subsection shall be

- 1 promulgated by the Secretary upon their approval by the
- 2 President.
- 3 (b) Every survey, plan, or report formulated by a Fed-
- 4 eral agency which includes a proposal as to which the
- 5 Secretary has promulgated standards and criteria pursuant to
- 6 subsection (a) shall be (1) prepared in accord with such
- 7 standards and criteria and upon the basis of information
- 8 furnished by the Secretary with respect to projected growth
- 9 of transportation needs and traffic in the affected area, the
- 10 relative efficiency of various modes of transport, the available
- 11 transportation services in the area, and the general effect of
- 12 the proposed investment on existing modes, and on the
- 13 regional and national economy; (2) coordinated by the pro-
- 14 posing agency with the Secretary and, as appropriate, with
- 15 other Federal agencies, States, and local units of government
- 16 for inclusion of his and their views and comments; and
- 17 (3) transmitted thereafter by the proposing agency to the
- 18 President for disposition in accord with law and procedures
- 19 established by him.

#### 20 AMENDMENTS TO OTHER LAWS

- SEC. 8. (a) Section 406 (b) of the Federal Aviation
- 22 Act of 1958, as amended (72 Stat. 763), is amended by
- 23 adding the following sentence at the end thereof: "In apply-
- 24 ing clause (3) of this subsection, the Board shall take into
- 25 consideration any standards and criteria prescribed by the

- 1 Secretary of Transportation, for determining the character
- 2 and quality of transportation required for the commerce of
- 3 the United States and the national defense."
- 4 (b) Section 201 of the Appalachian Regional Develop-
- 5 ment Act (79 Stat. 10) is amended as follows:
- 6 (1) The first sentence of subsection (a) of that section
- 7 is amended by striking the words "Commerce (hereafter in
- 8 this section referred to as the 'Secretary')" and inserting in
- 9 lieu thereof "Transportation."
- 10 (2) The last sentence of subsection (a) of that section
- 11 is amended by inserting after the word "Secretary", the
- 12 words "of Transportation".
- 13 (3) Subsection (b) of that section is amended by in-
- 14 serting after the word "Secretary", the words "of Com-
- 15 merce".
- 16 (4) Subsection (c) of that section is amended by strik-
- 17 ing the first sentence and inserting in lieu thereof the fol-
- 18 lowing sentence: "Such recommendations as are approved
- 19 by the Secretary of Commerce shall be transmitted to the
- 20 Secretary of Transportation for his approval."
- 21 (5) The second sentence c' bsection (c) of that sec-
- 22 tion is amended by inserting after the word "Secretary" the
- 23 words "of Transportation".
- 24 (6) Subsection (e) of that section is amended by in-

- 1 serting after the word "Secretary" the words "of Transpor-
- 2 tation".
- 3 (7) Subsection (f) of that section is amended by in-
- 4 serting after the word "Secretary", the words "of Com-
- 5 merce and the Secretary of Transportation". Subsection
- 6 (f) of that section is further amended by striking the word
- 7 "determines" and inserting in lieu thereof "determine".
- 8 (8) Subsection (g) of that section is amended by
- 9 striking the period at the end thereof and adding the follow-
- 10 ing: "to the Secretary of Commerce, who shall transfer funds
- 11 to the Secretary of Transportation for administration of proj-
- 12 ects approved by both Secretaries."
- 13 (c) Section 206 (c) of the Appalachian Regional De-
- 14 velopment Act of 1965 (79 Stat. 15) is amended by insert-
- 15 ing after "Interior," the words "Secretary of Transporta-
- 16 tion,".
- 17 (d) Sections 12, 13(1), 13(2), 20 (except clauses
- 18 (3), (4), (11), and (12) thereof), 204 (a) (except
- 19 clauses 4 and 4a thereof), 204(c), 205(d), 205(f), 220
- 20 (except subsection (c) thereof), and 222 (except subsec-
- 21 tions (b) (2) and (b) (3) thereof) of the Interstate Com-
- 22 merce Act (27 Stat. 379) are amended by inserting "(Sec-
- 23 retary of Transportation with respect to the establishment
- 24 and enforcement of reasonable requirements with respect to
- 25 qualifications and maximum hours of service of employees,

- 1 safety of operation and equipment, and car service)" im-
- 2 mediately after "Commission" where it first occurs in each
- 3 such section, and by inserting "or Secretary of Transportation
- 4 as the case may be" after Commission in every other place
- 5 where it occurs in each such section, except where it occurs
- 6 in the proviso of section 220 (a) and the last time in section
- 7 222 (h).
- 8 (e) Section 212 (a) of the Interstate Commerce Act (49
- 9 Stat. 555) is amended by striking "of the Commission" the
- 10 second, third, and fourth times those words occur.
- 11 (f) Section 13 (b) of the Fair Labor Standards Act of
- 12 1938 (52 Stat. 1067) is amended by striking the words
- 13 "Interstate Commerce Commission" and inserting in lieu
- 14 thereof "Secretary of Transportation."
- (g) Section 18 (1) of the Interstate Commerce Act
- 16 (24 Stat. 386) is amended by inserting "or Secretary of
- 17 Transportation with respect to the establishment and en-
- 18 forcement of reasonable requirements with respect to quali-
- 19 fications and maximum hours of service of employees, safety
- <sup>20</sup> of operation and equipment, and car service" after "Com-
- 21 mission" where it last occurs therein.
- (h) The second sentence of section 3 of the Federal
- 23 Explosives Act (40 Stat. 385) is amended as follows:
- 24 "This Act shall not apply to explosives or ingredients which
- are in transit upon vessels, railroad cars, aircraft, or other

- 1 conveyances in conformity with statutory law or with the
- 2 rules and regulations of the Secretary of Transportation."
- 3 ADMINISTRATIVE PROVISIONS
- 4 Sec. 9. (a) In addition to the authority contained in
- 5 any other Act which is transferred to and vested in the
- 6 Secretary, the Secretary is authorized, subject to the civil
- 7 service and classification laws, to select, appoint, employ,
- 8 and fix the compensation of such officers and employees, in-
- 9 cluding attorneys, as are necessary to carry out the pro-
- 10 visions of this Act and to prescribe their authority and
- 11 duties.
- 12 (b) Subsection b of section 505 of the Classification
- 13 Act of 1949 (63 Stat. 959), relating to the maximum
- 14 number of positions authorized at any one time for grades
- 15 16, 17, and 18 of the General Schedule of such Act, is
- 16 further amended by striking the number "twenty-four hun-
- 17 dred" and by inserting in lieu thereof "twenty-four hundred
- 18 and forty-five."
- 19 (c) The Secretary may obtain services as authorized
- 20 by section 15 of the Act of August 2, 1946 (60 Stat. 810),
- 21 but at rates not to exceed \$100 per diem for individuals
- 22 unless otherwise specified in an appropriation Act.
- 23 (d) The Secretary is authorized to provide for par-
- 24 ticipation of military personnel in carrying out his functions.
- 25 Members of the Army, the Navy, the Air Force, or the

- 1 Marine Corps may be detailed for service in the Department
- 2 by the appropriate Secretary, pursuant to cooperative agree-
- 3 ments with the Secretary of Transportation. Members so
- 4 detailed shall not be charged against any statutory limitation
- 5 on grades or strengths applicable to the military departments.
- 6 (e) (1) Appointment, detail, or assignment to, accept-
- 7 ance of, and service in any appointive or other position in
- 8 the Department under the authority of section 4(1) and
- 9 section 9 (d) shall in no way affect status, office, rank, or
- 10 grade which officers or enlisted men may occupy or hold
- 11 or any emolument, perquisite, right, privilege, or benefit
- 12 incident to or arising out of any such status, office, rank, or
- 13 grade. A person so appointed, detailed, or assigned shall
- 14 not be subject to direction by or control by his armed force
- or any officer thereof directly or indirectly with respect to
- the responsibilities exercised in the position to which ap-
- 17 pointed, detailed, or assigned.
- (2) The Secretary shall report annually in writing to
- 19 the appropriate committees of the Congress on personnel
- appointed and agreements entered into under subsection (d)
- of this section, including the number, rank, and positions of
- 22 members of the armed services detailed pursuant thereto.
- (f) In addition to the authority to delegate and redele-
- 24 gate contained in any other Act in the exercise of the func-

- 1 tions transferred to or vested in the Secretary in this Act,
- 2 the Secretary may delegate any of his functions, powers, and
- 3 duties to such officers and employees of the Department
- 4 as he may designate, may authorize such successive redele-
- 5 gations of such functions, powers, and duties as he may deem
- 6 desirable, and may make such rules and regulations as may
- 7 be necessary to carry out his functions, powers, and duties.
- 8 (g) The personnel, assets, liabilities, contracts, prop-
- 9 erty, records, and unexpended balances of appropriations,
- authorizations, allocations, and other funds employed, held,
- used, arising from, available or to be made available, of the
- 12 Federal Aviation Agency, and of the head and other officers
- 13 and offices thereof, are hereby transferred to the Secretary.
- 14 (h) So much of the personnel, assets, liabilities, con-
- 15 tracts, property, records, and unexpended balances of ap-
- 16 propriations, authorizations, allocations, and other funds
- 17 employed, held, used, arising from, available or to be made
- 18 available in connection with the functions, powers, and duties
- 19 transferred by sections 6 (except section 6(c)) and 8 (d),
- 20 (e), (f), and (g) of this Act as the Director of the Bureau
- 21 of the Budget shall determine shall be transferred to the
- 22 Secretary.
- 23 (i) The transfer of personnel pursuant to subsections
- 24 (e) and (f) of this section shall be without reduction in clas-
- 25 sification and compensation, except that this requirement

- shall not operate after one year from the date such transfers
- 2 are made.
- 3 (j) Any offices and any agency heretofore established
- 4 by law, all the functions, powers, and duties of which are
- 5 transferred pursuant to this Act shall lapse: Provided, how-
- 6 ever, That this sentence shall not apply to the Coast Guard:
- 7 And provided further, That any person holding a position
- 8 compensated in accordance with the Federal Executive Sal-
- 9 ary Schedule who, without a break in service, is appointed
- 10 in the Department to a position having duties comparable to
- 11 those performed at the effective date of this Act shall con-
- 12 time to be compensated at not less than the rate provided
- 13 for such level for the duration of his service in such position.
- 14 (k) The Secretary is authorized to establish a working
- 15 capital fund, to be available without fiscal year limitation,
- 16 for expenses necessary for the maintenance and operation of
- 17 such common administrative services as he shall find to be
- 18 desirable in the interest of economy and efficiency in the De-
- 19 partment, including such services as a central supply service
- 20 for stationery and other supplies and equipment for which
- 21 adequate stocks may be maintained to meet in whole or in
- 22 part the requirements of the Department and its agencies;
- 23 central messenger, mail, telephone, and other communica-
- 24 tions services; office space, central services for document re-
- 25 production, and for graphics and visual aids; and a central

- 1 library service. The capital of the fund shall consist of the
- 2 fair and reasonable value of such stocks of supplies, equip-
- 3 ment, and other assets and inventories on order as the Sec-
- 4 retary may transfer to the fund, less the related liabilities and
- 5 unpaid obligations, together with any appropriations made
- 6 for the purpose of providing capital, which appropriations
- 7 are hereby authorized. Such funds shall be reimbursed from
- 8 available funds of agencies and offices in the Department,
- 9 or from other sources, for supplies and services at rates which
- 10 will approximate the expense of operation, including the ac-
- 11 crual of annual leave and the depreciation of equipment. The
- 12 fund shall also be credited with receipts from sale or exchange
- 13 of property and receipts in payment for loss or damage
- 14 to property owned by the fund.
- 15 (l) The Secretary shall cause a seal of office to be
- 16 made for the Department of such device as he shall approve,
- 17 and judicial notice shall be taken of such seal.
- 18 CONFORMING AMENDMENTS TO OTHER LAWS
- 19 Sec. 10. (a) Section 19 (d) (1) of title 3, United States
- 20 Code, is hereby amended by striking out the period at the
- 21 end thereof and inserting a comma and the following: "Sec-
- 22 retary of Transportation."
- 23 (b) Section 158 of the Revised Statutes (5 U.S.C. 1)
- 24 is amended by adding at the end thereof:
- 25 "Twelfth. The Department of Transportation."

- 1 (c) The amendment made by subsection (b) of this
- 2 section shall not be construed to make applicable to the
- 3 Department any provision of law inconsistent with this Act.
- 4 (d) Section 303 of the Federal Executive Salary Act
- 5 of 1964 (78 Stat. 416) is amended as follows:
- 6 (1) subsection (a) of that section is amended by adding
- 7 at the end thereof the following:
- 8 "(11) Secretary of Housing and Urban Development.
- 9 "(12) Secretary of Transportation."
- 10 (2) subsection (c) of that section is amended by strik-
- 11 ing "(6) Under Secretary of Commerce for Transportation"
- 12 and inserting in lieu thereof "(6) Under Secretary of Trans-
- 13 portation".
- 14 (3) subsection (d) of that section is amended by add-
- 15 ing the following:
- 16 "(22a) Assistant Secretaries, Department of Transpor-
- 17 tation (4)".
- 18 "(47a) General Counsel, Department of Transporta-
- 19 tion".
- 20 (4) subsection (e) of that section is amended by add-
- 21 ing the following:
- 22 "(27a) Assistant Secretary for Administration, Depart-
- 23 ment of Transportation".
- 24 "(101) Chairman, National Transportation Safety
- 25 Board, Department of Transportation".

- 1 (5) subsection (f) of that section is amended by strik-
- 2 ing out "thirty" and inserting in lieu thereof "thirty-nine."
- 3 (6) Immediately following subsection (g) of that sec-
- 4 tion, the following new subsection is added:
- 5 "(h) The President is further authorized to place one
- 6 position in level III."
- 7 (e) Subsections (b) (7), (d) (2), and (e) (12),
- 8 (13), (14), (76), (82), and (89) of section 303 of the
- 9 Federal Executive Salary Act of 1964 (78 Stat. 416) are
- 10 repealed, subject to the provisions of section 9 of the Depart-
- 11 ment of Transportation Act.
- 12 (f) The Act of August 1, 1956 (70 Stat. 897), is
- 13 amended by striking the words "Secretary of Commerce"
- 14 where they appear therein and inserting in lieu thereof
- 15 "Secretary of Transportation."
- 16 (g) Title 18, United States Code, section 1020 is
- 17 amended by striking the words "Secretary of Commerce"
- 18 where they appear therein and inserting in lieu thereof "Sec-
- 19 retary of Transportation."
- 20 (h) Subsection (1) of section 801, title 10, United
- 21 States Code, is amended by striking out "the General Coun-
- 22 sel of the Department of the Treasury" and inserting in lieu
- 23 thereof "the General Counsel of the Department of Trans-
- 24 portation."

#### 1 ANNUAL REPORT

- 2 Sec. 11. The Secretary shall, as soon as practicable after
- 3 the end of each fiscal year, make a report in writing to the
- 4 President for submission to the Congress on the activities of
- 5 the Department during the preceding fiscal year.

#### 6 SAVINGS PROVISIONS

- 7 Sec. 12. (a) All orders, determinations, rules, regula-
- 8 tions, permits, contracts, certificates, licenses, and privileges
- 9 which have been issued, made, granted, or allowed to be-
- 10 come effective by any department or agency, functions of
- 11 which are transferred by this Act, or by any court of com-
- 12 petent jurisdiction, or under any provision of law repealed
- 13 or amended by this Act, or in the exercise of duties, powers,
- 14 or functions which, under this Act are vested in the Secre-
- 15 tary, and which are in effect at the time this section takes
- 16 effect, shall continue in effect according to their terms until
- 17 modified, terminated, superseded, set aside, or repealed by
- 18 the Secretary, or by any court of competent jurisdiction, or
- 19 by operation of law.
- 20 (b) The provisions of this Act shall not affect any pro-
- 21 ceedings pending at the time this section takes effect before
- 22 any department, agency, or component thereof, functions of
- 23 which are transferred by this Act; but any such proceedings
- 24 involved in such transfer shall be continued before the De-

- 1 partment of Transportation, orders therein issued, appeals
- 2 therefrom taken, and payments made pursuant to such
- 3 orders, as if this Act had not been enacted; and orders
- 4 issued in any such proceedings shall continue in effect until
- 5 modified, terminated, superseded, or repealed by the Secre-
- 6 tary or by operation of law.
- 7 (c) The provisions of this Act shall not affect suits
- 8 commenced prior to the date on which this section takes
- 9 effect; and all such suits shall be continued by the Depart-
- 10 ment of Transportation, proceedings therein had, appeals
- 11. therein taken, and judgments therein rendered, in the same
- 12 manner and effect as if this Act had not been enacted. No
- 13 suit, action, or other proceeding commenced by or against
- 14 any officer in his official capacity of any department or
- 15 agency, functions of which are transferred by this Act, shall
- 16 abate by reason of the enactment of this Act. No cause of
- 17 action by or against any department or agency, functions
- 18 of which are transferred by this Act, or by or against any
- 19 officer thereof in his official capacity shall abate by reason
- 20 of the enactment of this Act. Causes of actions, suits, actions
- 21 or other proceedings may be asserted by or against the
- 22 United States or such official of the Department as may
- 23 be appropriate and, in any litigation pending when this
- 24 section takes effect, the court may at any time, on its own

- motion or that of any party, enter an order which will give effect to the provisions of this section.
- 3 (d) With respect to any function, power, or duty trans-
- 4 ferred by this Act and exercised hereafter, reference in any
- 5 other Federal law to any department or agency, officer or
- 6 office so transferred or functions of which are so transferred
- 7 shall be deemed to mean the Secretary.
- 8 SEPARABILITY
- 9 Sec. 13. If any provision of this Act or the application
- 10 thereof to any person or circumstances is held invalid, the
- 11 remainder of this Act, and the application of such provision
- 12 to other persons or circumstances shall not be affected
- 13 thereby.
- 14 CODIFICATION
- 15 Sec. 14. The Secretary is directed to submit to the
- 16 Congress within two years from the effective date of this
- 17 Act, a codification of all laws that contain the powers, duties,
- 18 and functions transferred to and vested in the Secretary of
- 19 the Department by this Act.
- 20 EFFECTIVE DATE
- 21 Sec. 15. The President and the Secretary are authorized
- 22 to nominate and appoint any of the officers provided for in
- 23 sections 3 and 5 of this Act, as provided in such sections, at
- -4 any time after the date of enactment of this Act. Such

- 1 officers shall be compensated from the date they first take
- 2 office, in accordance with sections 5 and 10 of this Act.
- 3 Such compensation and related expenses of their offices shall
- 4 be paid from funds available for the functions to be trans-
- 5 ferred to the Department pursuant to this Act. All other
- 6 provisions of this Act shall take effect ninety days after the
- 7 Secretary first takes office, or on such prior date after en-
- 8 actment of this Act as the President shall prescribe and
- 9 publish in the Federal Register.

89TH CONGRESS 2D SESSION

S. 3010

# A BILL

To establish a Department of Transportation, and for other purposes.

By Mr. Magnuson

March 2, 1966

Read twice and referred to the Committee on Government Operations